I. U.S.-Russia-China Strategic Crisis

U.S.-Russia Confrontation Is a 'Reverse Cuban Missile Crisis'

by Harley Schlanger

Jan. 9—Beginning Jan. 10 there will be three meetings to include Russian and American representatives, where increasing tensions over Ukraine during the second half of 2021 may be addressed, resulting in a deescalation.

These meetings follow direct discussion between Presidents Putin and Biden in two video conferences in December, in which the most urgent issue addressed was the danger of war between Russia and Ukraine. U.S. intelligence claims to have evidence, based on Russia's troop movements along the border, that Russia is preparing to invade Ukraine as early as the end of January. President Putin dismissed this claim, raising instead his concerns over the possibility that Ukraine would be granted membership in NATO. He denounced this prospect as an unacceptable provocation, the crossing of a "red line." While Biden insists that an offer of NATO membership is not imminent, the Russians have pointed to ongoing NATO-U.S. military exercises in Ukraine, and the provision of increasingly sophisticated weapons to it, as a threat to Russia's security.

Putin has submitted drafts of two legally binding treaties—one for the United States and a second for NATO—which would prevent further eastward expansion of NATO, prohibit the delivery of new weapon systems to the Ukrainian military, and pressure Ukraine to abide by the agreement it signed to allow for a peaceful resolution of the conflict in the Donbas. He has raised the need for security guarantees repeatedly, as the anti-Russian rhetoric and NATO military deployments have escalated. For example, in a speech delivered to the Valdai Discussion Club in Sochi on Oct. 22, Putin said Ukraine does not even have to be given formal NATO membership to pose a strategic threat to Russia, stating:

Formal membership in NATO ultimately may not happen, but the military development of the territory is already underway. And this really poses a threat to the Russian Federation.... Tomorrow, rockets could appear near Kharkov: What are we going to do about it? It's not us placing our missiles there, it's them shoving theirs under our nose.

Putin referred to the February 1990 promise made to Soviet President Mikhail Gorbachev by U.S. officials on behalf of NATO, that no eastward expansion of the alliance would occur after the reunification of Germany:

Everyone from all sides said that after the unification, in no circumstance would NATO infrastructure move toward the east. Russia should have been able to at least rely on that. That's what they said, there were public statements. But in practice? They lied ... and then they expanded it once, and then they expanded it again.

Putin elaborated his view of the threat to Russian security in a Dec. 21 report to the Defense Ministry Board:

What they [the United States] are doing on the territory of Ukraine now—or trying to do and going to do—this is not thousands of kilometers away from our national border. This is at the doorstep of our home. They must understand that we simply have nowhere to retreat further.... Do they think we don't see these threats? Or do they think that we are so weak-willed [as] to simply look blankly at the threats posed to Russia?

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British and U.S. officials might admit it only over our dead bodies, but Russian President Putin is in the position of President John F. Kennedy in the 1962 Cuban Missile Crisis.

Putin stressed that placing weapons with nuclear devices in Ukraine puts them within five minutes flight of Moscow. And he continued:

As I have already noted, in the event of the continuation of the obviously aggressive line of our Western colleagues, we will take adequate retaliatory military-technical measures, and react toughly to unfriendly steps. And, I want to emphasize, we have every right to do so; we have every right to take actions designed to ensure the security and sovereignty of Russia.... We are extremely concerned about the deployment of elements of the U.S. global missile defense system near Russia.

In case the urgency and intensity of Putin's message were missed by the trans-Atlantic powers, Foreign Minister Sergei Lavrov reiterated the non-negotiable nature of Putin's demand for the adoption of these treaties. Russia is preparing, he said, "to firmly and effectively pursue the agenda of defending our interests and refusing to make concessions that would be unilateral."

JFK's 1962 Ultimatum to Khrushchev

Those in the West—such as U.S. Secretary of State Blinken, German Foreign Minister Baerbock, British Foreign Minister Truss and NATO General Secretary missile installations were under construction in Cuba in 1962.

In a nationally televised address delivered on Oct.

22, 1962, President Kennedy said of the placement of the Soviet nuclear missiles in Cuba:

General Jens Stoltenbergwho are issuing dire warnings about the "pain" they will impose on Russia if there is an invasion of Ukraine, making hyperbolic statements about Putin's "bullying" and "malign intent," and disdainfully rejecting Putin's ultimatum on signing the treaties, would be welladvised to look closely at the parallels between what Putin is saying and doing, and what President John F. Kennedy said and did when America confirmed that Soviet nuclear

[T]his swift, and extraordinary build-up of Communist missiles—in an area well known to have a special and historical relationship to the United States and the nations of the Western Hemisphere, in violation of Soviet assurances, and in defiance of American and hemispheric policy—this sudden, clandestine decision to station strategic weapons for the first time outside of Soviet soil—is a deliberately provocative and unjustified change in the status quo which cannot be accepted by this country...

JFK sent a letter to First Secretary Khrushchev, along with a copy of his speech, on the same day he spoke to the American people. In the letter, he wrote:

In our discussions and exchanges on Berlin and other international questions, the one thing that has most concerned me has been the possibility that your Government would not correctly understand the will and determination of the United States in any given situation, since I have not assumed that you or any other sane man would, in this nuclear age, deliberately plunge the world into war which it is crystal clear no country

could win, and which could only result in catastrophic consequences to the whole world, including the aggressor.

Arthur Schlesinger, Jr., who served as a special adviser to JFK, wrote that "we can say authoritatively that the world came closest to blowing itself up during thirteen days in October 1962," when Kennedy ordered a naval blockade of Cuba to interdict ships suspected of bringing matériel for a nuclear missile buildup on the

island. Attorney General Robert Kennedy, the President's brother and closest adviser, wrote in his book, Thirteen Days: A memoir of the Cuban Missile crisis, that they knew this action could lead to a nuclear war. Robert writes that his brother, who had experienced personally horrors of war as a PT boat commander in the Pacific theater in World War II, often had to counter the advice of members of the military's Joint Chiefs of Staff, who were pushing for more aggressive actions against the Soviets, including bombing the sites in Cuba and invading the island.

Even as he issued the ultimatum to Khrushchev, President Kennedy cautioned patience, and engaged in backchannel discussions which

included his brother, who met with Soviet Ambassador Anatoly Dobrynin to pass on messages to Khrushchev, one of which ultimately defused the crisis.

Though Khrushchev was worried that he would appear weak if he dismantled the missiles, avoiding the threat of nuclear annihilation proved to be a more compelling argument than preserving the image of toughness.

A Fruitful Back-Channel

Deploying NATO's advanced weapons capabilities in Ukraine, including the possibility of using it as a base for nuclear-equipped bombers and anti-missile ballistic defense systems, is certainly as great a threat to Russia today, as Soviet missiles based in Cuba were to America

in 1962. And just as JFK called out Khrushchev for lying that there were no missiles being deployed, Putin is right in calling out the trans-Atlantic powers for the Big Lie about NATO expansion, famously formulated by Secretary of State James Baker III, who told Gorbachev in 1990 that there would be "not one inch" of expansion east of Germany. Even without adding Ukraine, NATO has moved 1,000 kilometers closer to the borders of Russia over the last 30 years.

In the aftermath of the Cuban Missile Crisis, the

back-channel Kennedy opened to prevent a nuclear war expanded, allowing for the signing of a Nuclear Test Ban Treaty less than a year later, on Aug. 5, 1963. In a speech delivered to the graduating class of American University on June 10, 1963, in which he spoke of his hope that such a treaty could end the danger of nuclear war, JFK offered insights gained from his experience. The lesson was to focus, not on adversarial interests but on common concerns.

Let us not be blind to our differences—but let us also direct attention to our common interests and to the means by which those differences can be resolved. And if we cannot end now our dif-

ferences, at least we can help make the world safe for diversity. For, in the final analysis, our most basic common link is that we all inhabit this small planet. We all breathe the same air. We all cherish our children's future. And we are all mortal.

The war-hawks of JFK's day did not appreciate these thoughts, just as today's war-hawks would deprecate such sentiments while seeking to preserve their unipolar world empire. Still, as long as there is dialogue, there can be hope for solutions, especially if those engaged in this week's negotiations can learn from how nuclear destruction was avoided 60 years ago.



To Khrushchev, avoiding nuclear annihilation proved to be a more compelling argument than preserving the image of toughness.